A Just Transition to Net Zero

Dr. Aparajita Banerjee
College of Business
University College Dublin, Ireland
Overview

Introducing Just Transition

Theoretical understanding

Case study of Just Transition: challenges & opportunities

Conclusion
Decarbonization

To limit warming to 1.5 degree C, reducing CO2 emissions by 45% from 2010 levels by 2030 and zero emissions is urgent (IPCC, 2018)

Rapidly reduce emissions from energy production; increase energy produced from renewable resources in the energy portfolio

Unprecedented metal demands in the coming decades; as much as 3 billion tons (IMF, 2021)
To give a scale
(fossil fuels need to shrink by 80% by 2050)

Coal fields around the world

Oil & Gas fields around the world
The scale of renewables/ EVs
(Rise from 10% currently to 60% by 2050)

According to IMF:

“A typical electric vehicle battery pack, for example, needs around 8 kilograms (18 pounds) of lithium, 35 kilograms of nickel, 20 kilograms of manganese and 14 kilograms of cobalt, while charging stations require substantial amounts of copper.

For green power, solar panels use large quantities of copper, silicon, silver and zinc, while wind turbines require iron ore, copper, and aluminum.”

New sources are required to meet this metal demand; new mines, robust circular economy
New winners and losers

- Communities and workers depending on coal and oil and gas extraction will lose jobs
- The whole industrial complex depending on fossil fuels will collapse creating more losers
- Renewable energy industry will gain, their manufacturing sector will benefit
- However, chances are that the renewable energy sector will not replace the same jobs lost due to the closure of the fossil fuel industry; jobs will be created elsewhere, sometimes in other countries
- New mines for metals and minerals will create new jobs
- Communities and workers near mines will benefit from new economic opportunities
- Negative impacts from land grabs, land use change, land access rights for some stakeholder groups
A Just Transition to Net Zero

“The just transition captures the just process when societies move towards an economy free of CO2” – Heffron, 2021

To identify just processes, we need greater awareness of what is a just transition so that all stakeholder groups can understand what are these just process
Tenets of justice in **Just Transition**

- **Restorative justice**
  - Ensure rehabilitation of the workers and communities that are adversely affected

- **Procedural justice**
  - Ensure workers’ right to know, get to express their opinions, influence decisions and even contest any unfavourable outcome

- **Distributive justice**
  - Ensure fair distribution of costs and benefits including compensations, re-skilling, pensions, relocation, redundancy plans

---

Restorative, procedural and distributive justice are inter-connected and interlinked; one cannot be achieved without the others

---

McCaughey et al., 2013
Origins of the Just Transition concept

• Origins: in the US Labour Movement of the 1970s when strong environmental regulations closed down factories; workers lost their jobs

• Trade unions suggested that workers should not lose livelihoods because of no fault of their own; workers and frontline communities were also worst affected by poor environmental conditions

• Just Transition should be based on rehabilitating the affected (workers and communities) and not just punishing the offender (chemical industries)- restoration of livelihoods through training and re-skilling; local employment
Just Transition in Ireland - a case study

- Ireland is taking necessary steps towards meeting its emission goals; Climate Action Plan 2019 states 70% energy from renewables by 2030; net zero by 2050
- In 2020, Ireland closed its two existing power plants running on peat
- Peat is a type of fossil fuel; widely available in the Irish Midlands; traditionally used as fuel
- Peat is highly pollutive; peat extraction is extremely harmful to the natural ability of the peat landscape to absorb carbon naturally
- Peat extraction is also harmful to local ecosystem; disturbance can stress local water sheds
A brief history of peat in Ireland

• Peat has been used in Ireland for fuel historically; even today peat is used to heat the home and the hearth
• Very much part of Irish traditional culture
• In the 1940s, the peat-based electricity industry was established in Ireland; created thousands of local jobs in the middle of Ireland where other economic activities were few
• A semi-state company called Bord Na Mona was created; significant local economic impact of peat jobs in a region that have seen outmigration historically
• New communities also grew up surrounding the peatlands
Changes in energy production in the Irish Midlands

- An Bord Pleanála (planning board) decision (July 2019) refusing ESB (the electricity supply board) to operate the West Offaly power plant and ash disposal at Derrylahan; closure of peat-fueled electricity
- Bord na Móna close 17 bogs by 2020 and remaining 45 within 7 years
- Affecting how workers and community members live, work, raise families and make meaning of life; thousands of jobs loss locally
Changes in energy production in the Midlands

- Many of these bogs can be used for developing wind farm
- For example, Derryadd Wind Farm in County Longford
- Development of 24 wind turbines; blade tip height of 185 meters
- Proposed distance to the nearest house is 750 meters

Source: www.derryaddwindfarm.ie/the-project/
Our study

Research question

• How do host/ frontline communities perceive the impacts of energy developments in the area?
  • Closure of Bord na Móna peat production
  • Wind farms on local Bord na Móna bog lands and other surrounding areas

Finding answers can inform Just Transition
What we did (Research Methods)

Both quantitative and qualitative research methods were used in 2019-2020

• Door-to-door surveys in the community of Lanesborough, Co. Longford (a community of Lough Ree Power plant, surrounded by BnM bogs, close to Derryadd Wind Farm)
• Semi-structured interviews with community leaders, BnM workers and people living close to the Derryadd Wind Farm
• Participant observations attending election rallies and public conferences on Just Transitions in the Midlands
• Follow-up phone interviews in 2021; tracking social media and newspaper articles over two years
Results
Distributive, procedural, & restorative justice

- Some evidence of **Distributive justice** evident in the BnM’s and Government plans for a Just Transition; reskilling and retraining programs; investment in the region under the Just Transition plans for innovative businesses.

- Some evidence of **Procedural justice** evident in the formation of the Just Transition commission who had repeated sessions with relevant actors in the region and informed government.

- Some evidence of **Restorative justice** evident in government more than 47 projects in the Midlands (€27.8 million) under the Just Transition plans to assist communities transitioning out of peat harvesting; €108 million for **Bord na Móna’s large-scale peatlands restoration project**.
Perceptions of Distributive (in)Justice

• Not all stakeholder concerns were addressed; pensioners were left out

• Though training programs were provided, not tailormade for workers needs or interest. Lifelong skills needed to unlearnt and new skills learnt

• No local jobs created to employ the workers; projects funded under the Just Transition fund may not benefit peat workers with employment due to the nature of the projects

• No jobs locally and workers various reasons for immobility: age, family ties, kinship, sense of community, sense of self, identity
“There's a lot of training going on ... there's people doing courses. It doesn’t make sense. I was offered a course that I could have gone and done welding courses. I've welded okay for 40 years. Why would I need to go and do anymore? ... because this money is coming in, I think that you can spend it on training people. You go for a couple of days course; it’s not adequate training. It just looks good, and you can say, look, we’re providing training.”

(Interviewee B018)
Perceptions of Procedural (in)Justice

- Closure of peat industry sudden, too soon, no alternative plans
- Lack of time to plan to consult adequately with workers; sparse social dialoguing; no consensus
- Lot of uncertainties due to the lack of dialogue and transparency
- Pandemic made things more difficult; training sessions were stopped midway; workers still unaware about how Just Transition funds would benefit them; procedural (in)justice high
“I think it’s the level of frustration that people like myself feel as trade union representatives is the lack of engagement, real engagement, with people who represent the workforce. And particularly the lack of engagement with the company... ESB announced the closure of the stations in November, we’re three months down the road now, and we’ve had no real engagement with the company around what we believe a Just Transition should look like”

Interviewee B027
Restorative justice

• BNM Transition Plan suggest that workers can be employed in the wind energy division;
  • workers were apprehensive of jobs in renewable sector as jobs are limited, mostly maintenance jobs as manufacturing is not local;
  • inadequacy of skills;
  • inadequacy in industrial policies to ensure major local alternatives of BNM;
  • peripheralization due to unequal regional development

• Bog rehabilitation jobs were not adequate; may not be as well-paying, secure or long term as peat extraction
Just Transition: paper talk?

“I would have very little faith in the Just Transition, to be honest. That’s my honest opinion. The Just Transition is really a political thing. It’s politicised and it’s all a game, is my honest opinion. Politicians don’t want negative PR and it’s about soundbites. It’s soundbites for the politicians to cover up these little happenings at the moment until it’s done and dusted. I guarantee you that Just Transition will be a bygone word here in about two years’ time, or three years’ time.”

Interviewee B024
Contestations around wind energy projects
“I said, no matter what you get, you will never replace this industry (BNM). That's my view. Okay, the other thing, I suppose, wind. There is scope for wind, but it’s not going to create employment. Solar, there is scope for that as well, but it’s not going to create long-term, sustainable employment. I don't know, it’s going to be very hard to replace employment in the Midlands”

Interviewee B018
Conclusion

• Just Transition should guarantee justice for workers in the peat industry
• Rural communities that host electricity project should not be neglected in Just Transition discourses; align projects with community identity and ensure participation
• Use of fair and just procedures; transparency
• Free, prior and informed consent; create and respect community ability to say NO
• **Regenerative Rural Development** based on Equality, Fairness, Participatory Democracy, Reciprocity, Respect can be a solution
Contact Details

aparajita.Banerjee@ucd.ie
geertje.schuitema@ucd.ie

This publication has emanated from research conducted with the financial support of Science Foundation Ireland under the SFI Strategic Partnership Programme Grant Number SFI/15/SPP/E3125. The opinions, findings and conclusions or recommendations expressed in this material are those of the author(s) and do not necessarily reflect the views of the Science Foundation Ireland.